

BARNSELY METROPOLITAN BOROUGH COUNCIL

**Central Area Council Meeting:
18th May 2015**

Agenda Item: 4

**Report of Central Area Council
Manager**

Central Council – Review of Priorities and Allocation of Resources for 2015/2016

1. Purpose of Report

- 1.1 This report outlines the approach taken by the Central Council Priority Review group to review the Central Area Council priorities and associated spend for 2015/2016.
- 1.2 It outlines the current and projected financial position and identifies a number of emerging issues requiring consideration. It also re-affirms the priorities and areas for consideration/further development that the Priority Review Group proposes Central Council should focus its efforts and resources on in 2015/2016.
- 1.3 The report also considers an option with costs to extend the existing Kingdom Security contract to 31st March 2016 and the associated Integrated Enforcement SLA with BMBC's Community Safety and Enforcement Service. The issue of additional car parking enforcement provided by Kingdom is also considered.
- 1.4 Finally, the report considers the option of delegating Central Council funds to Ward Alliances.

2. Recommendations

It is recommended that:

- 2.1 Central Council members note the approach taken by the Central Council Priority Review Group to review Central Area Council priorities and associated spend for 2015/2016**
- 2.2 Central Council members note the current and projected financial position and agree the proposed approach for considering the emerging issues outlined in Table 1, Section 6 of the report.**
- 2.3 Central Council members reaffirm the priorities and agree the areas for consideration/further development proposed in Section 7 that Central Council should focus its efforts and resources on in 2015/2016.**
- 2.4 Central Council members give authorisation to the Service Director, Stronger, Safer and Healthier Communities, to complete the necessary**

paperwork in order to waive the relevant contract procedure rules to allow the 'Environmental Enforcement' contract with Kingdom Security to be extended to the end of March 2016 (without the need to retender). The cost of the Central Area Council element of this contract extension is £27,697.

- 2.5 Members agree an extension to the Integrated Enforcement SLA with BMBC's Community Safety and Enforcement Service to 31st March 2016, at a cost to Central Area Council of £4,000.**
- 2.6 Members consider the additional car parking enforcement service currently provided by Kingdom Security and agree if this should continue as part of the Central Council contract or not.**
- 2.7 Central Council members agree that Central Area Council funds are not delegated to Ward Alliances in 2015/2016 but that this option is reconsidered for 2016/2017.**

3. Background and Proposal

- 3.1 In late 2013 Central Area Council agreed the following priorities which were identified following a series of workshops at which members considered a range of statistical and consultation data from a variety of sources:
 - Reducing loneliness and isolation in older people
 - Improving the overall health and wellbeing of children and young people
 - Improving the local environment
- 3.2 As part of the establishment of the new area governance arrangements an amount of £500,000 per annum was allocated to Central Area Council to commission activity to address the identified priorities. The first £500,000 allocation was available for expenditure from 1st April, 2014.
- 3.3 In 2014/2015, 5 services were procured and 6 Central Working Together Fund projects were approved and the delivery of these services and projects commenced in the same year. In addition, a Private Sector Housing Management SLA was approved with delivery commencing on 1st April 2015.
- 3.4 It was agreed at a meeting of Central Area Council on 19th January 2015 that the 3 priorities of Central Area Council should be revisited/reviewed. At the subsequent Central Council meeting on 16th March 2015 it was further agreed that a Priority Review Group, with at least one Central Area Council member from each ward, should meet to consider the information listed below, in order to review Central Area Council priorities and associated spend for 2015/16:
 - National and local data
 - Local data/information relating to current Central Council contracts
 - Local intelligence about issues /services in the Central Council area-to include members views/insights and Ward Alliance input.

- Changes in service provision post April 2015.

3.5 It was agreed that recommendations from the Priority Review Group would be brought back to this Central Area Council meeting for consideration and approval.

4.0 Current financial position

4.1 Based on updated information relating to the 5 Central Council procured services, 1 Service Level Agreement and the 6 Central Working together Fund projects, Appendix 1 attached provides a revised position statement on Central Council funding. The table shows actual expenditure for 2014/2015 and allocations and projected expenditure for 2015/16 and 2016/17.

4.2 As noted in previous meetings, members should be aware that some of these remain indicative projections and may be subject to change depending on the payment schedules submitted and agreed as part of the ongoing procurement and contract management processes.

4.3 Based on the financial statement attached at Appendix 1, an amount of **£123,005** currently remains unallocated for 2015/2016, and **£354,666** remains unallocated for 2016/2017

4.4 In addition to the above, a Central Council income statement is attached at Appendix 2. This outlines the actual and projected income from FPN's issued by Kingdom Security Ltd up to 29th March 2015.

4.5 Income from FPN's issued in 2015/2016 will be credited at the end of 31st March 2016.

5.0 Workshop Group/session

5.1 Following an invitation to all Central Council members to participate in the Priority Review Group meeting, the following members (with all wards represented) attended the workshop style session which took place on Thursday 30th April 2015:

Councillors Donna Green (Chair), Margaret Bruff, John Clarke, Wayne Johnson, Kath Mitchell, Jill Carr and Jack Carr.

In addition, Joe Micheli and Carol Brady attended the workshop session.

5.2 Priority Review Group members worked their way through the outline programme attached at Appendix 3 and as part of this process they considered a range of information referred to in the outline programme and provided at the workshop/meeting. This included financial information at Central Council and ward level, a synopsis of high level data for the area, identification of service areas where significant budget reductions have been made for 2015/16 and planned for 2016/17, and local intelligence gathered from elected members and others.

5.3 This information was considered in detail and it was agreed by the group that the proposals outlined in the next section of this report be brought to the Central Council meeting for consideration and approval.

6.0 Emerging Issues from the workshop

6.1 Although a number of issues were identified and discussed in the workshop/meeting, it was agreed that not all of these could be effectively addressed at Central Area Council level and/or were not Area Council responsibilities.

6.2 Table 1 below does however provide a summary of each of the issues identified/discussed and proposes the course of action to be taken for each as a first step.

Table 1:

| Issue | Proposed approach for addressing the issue |
|---|---|
| Health Inequalities | <p>Better understand current service delivery and Public Health approach in Barnsley, including the Be Well Barnsley specification.</p> <p>Central Council could add value to this work.</p> <p>Ensure that addressing the health and wellbeing needs of children and young people is embedded in the Year 2 programmes of Central Council's children and young people's contracts.</p> |
| Child poverty | <p>Request information from Anti-Poverty Board re. Child Poverty Strategy and any specific needs identified in the Central Council area.</p> <p>Central Council could add value to this work.</p> |
| Private sector tenant support | <p>Identify any emerging issues from the Private rented sector Housing Management intervention and Homestart project.</p> |
| Anti-social behaviour in Barnsley Town centre | <p>Refer to Barnsley Economic Partnership. Request feedback on proposed approach to addressing this.</p> |

| | |
|---|---|
| School places in Dodworth | Refer to Cabinet Spokesperson for People |
| Flytipping | Ensure linkages to Boroughwide approach to addressing fly-tipping, currently in development. Central Area Council to add value |
| Littering and dog fouling | Proposed extension to Central Council's Kingdom Security enforcement contract. Other approaches to addressing dog fouling to be considered eg. dog DNA scheme. |
| Casual racism/community cohesion issues | Include promoting community cohesion/challenging racism as an underpinning principle for Central Area Council. |

7. Revised priorities and areas for further consideration

- 7.1 Given the process undertaken by the Priority Review Group outlined in Section 5, and the issues identified in Table 1 above, the Review Group proposes that the existing priorities and social value objectives are re-affirmed by Central Area Council and that an underpinning principle about promoting/encouraging community cohesion is added-see below.

Central Area Council Priorities:

1. Reducing loneliness and isolation in older people
2. Improving the health and wellbeing of children and young people
3. Creating a cleaner and greener environment

Underpinning Social Value Objectives:

1. Growing the economy
2. Building resilient communities

Underpinning principle:

1. Promoting and encouraging community cohesion and integration in all that the Central Area Council does.

- 7.2 For each of the re-affirmed priorities the following actions areas have also been proposed:

Reducing loneliness and Isolation in older people

- RVS contract to continue into Year 2, subject to satisfactory performance.
- As part of the RVS service, identify any other issues/barriers being faced by older people that may require attention.

Improving the health and wellbeing of children and young people

- YMCA and Core Assets contracts to continue into Year 2, subject to satisfactory performance and satisfactory outcomes from each of the Annual Review meetings.
- More focus to be placed on addressing the health and wellbeing needs of young people as part of the Year 2 delivery of each of these contracts.
- Subject to the findings from the Anti-Poverty Board request outlined in Table 1 above, identify any additional issues/barriers that may require attention, specifically relating to the needs of children aged 0-5 years.

Creating a cleaner and greener environment

- Extend the Kingdom contract to 31st March 2016-details provided in Section 8 below.
- Within the Boroughwide context and in liaison with BMBC's Community Safety Enforcement Service, develop holistic solutions to address the issues of flytipping across the Central Council area.
- As part of the Private Sector Housing Management and Enforcement intervention, identify any additional needs of private tenants that may require attention.

8. Kingdom Security Ltd -Contract Extension

- 8.1 On 14th April 2014, Central Area Council approved a joint Central Area Council and Dearne Area Council tender specification for an Environmental Enforcement contract to provide additional dog fouling and littering enforcement activity across the Central Council and Dearne areas. This would provide 1.5 and 1 enforcement officer respectively to the Central Council and Dearne areas.
- 8.2 To ensure that the service provided by any external provider was appropriate to local need and was integrated with the Council's enforcement service, it was agreed as part of a Service Level Agreement with BMBC's Community Safety and Enforcement service, that any enforcement officers to be deployed as part of an external contract would be tasked through existing Council arrangements.
- 8.3 On this basis a procurement opportunity was put out via Yortender in May 2014 and the Central and Dearne contract was subsequently awarded to Kingdom Security. The formal one year contract commenced with Kingdom on 4th August 2014 and will end on 3rd August 2015.
- 8.4 Formal quarterly monitoring reports have been provided by Kingdom Security and satisfactory quarterly contract monitoring/management meetings have taken place with Kingdom with the BMBC Community Safety Manager also in attendance. This information has been reported to Central Area Council as part of the Central Council Performance Management reports.
- 8.5 Car parking enforcement is now included in the service provided by Kingdom Security in the Central Council area, however Priority Review Group members

expressed a view that additional car parking enforcement is not required across Central Council area and should no longer be delivered by Kingdom. Central Council members are advised to consider this issue within the context of the 72 FPN's issued by Kingdom across the area in Quarter 3.

- 8.6 Given that Central Area Council has now reaffirmed its commitment to the "creating a cleaner and greener environment" priority and the effective enforcement service that Kingdom has provided, the Priority Review Group proposes that the Kingdom contract is extended to 31st March 2016 at an additional cost of £27,697 to Central Area Council.
- 8.7 It should be noted that in 2014/15, from the contract start date to 31st March 2015, Kingdom generated £13,182 in income from the issuing of FPNs, with a further £10,193 billed in 2014/15 but not yet recovered (see Appendix 2) . The income generated from FPN's to date will be used to offset the cost of the proposed extended Kingdom service.
- 8.8 To ensure that any extended enforcement service contract provided by Kingdom Security is integrated with BMBC's Enforcement Service, an extension to the SLA with BMBC's Community Safety and Enforcement Service to 31st March 2016, is also required. This will cost Central Area Council an additional £4,000.
- 8.7 Central Council has been advised that relevant contract procedure rules can be waived to allow the 'Environmental Enforcement' contract with Kingdom Security to be extended to the end of March 2016, without the need to retender.

9 Devolved Ward Budget/Ward Alliance Funding

- 9.1 As members are already aware, the ward based Devolved Ward Budget has been reduced from £20,000 to £10,000 per ward in 2015/16 and will be withdrawn completely in 2016/17.
- 9.2 Against this backdrop the option for Area Councils to allocate funding up to a value of £20,000/Ward has been introduced for 2015/16.
- 9.3 The Priority Review Group considered the 2014/15 and 2015/16 financial information for each of the 5 wards in Central Council area as attached at Appendix 4.
- 9.4 Joint Ward Alliance Fund and Devolved Ward Budget allocations for 2015/16 across the five wards range from approximately £29,738 to £44,725. On this basis the Priority Review Group proposes that no Central Area Council funds are devolved to ward level for 2015/16.
- 9.5 The option for devolving funds to ward level should however be reconsidered for 2016/17.

Appendices

Appendix 1-Central Area Council-Commissioning Budget Financial Analysis
2014/15-2016/17

Appendix 2-Central Area Council – Income Statement

Appendix 3- Priority Review workshop group outline programme

Appendix 4-Ward spend 2014/15 and Ward allocations 2015/16

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18th May 2015.

Appendix 1

| CENTRAL AREA COUNCIL - COMMISSIONING BUDGET FINANCIAL ANALYSIS - 2014/15 TO 2016/17 | | | | | | | | |
|---|---------------------------------------|-----------------|--------------------|------------------------|------------------------------|--------|------------------------------|------------------------------|
| Contract Name | Delivery Body | Start Date | Length of Contract | Total Cost of Contract | Commissioning Budget 2014/15 | | Commissioning Budget 2015/16 | Commissioning Budget 2016/17 |
| Base Expenditure | | | | | 500,000 | | 500,000 | 500,000 |
| Older People - Reducing Isolation & Loneliness | Royal Voluntary Service | 2nd June 2014 | 2 Years | 197,436 | 81,331 | 81,331 | 99,469 | 16,636 |
| Service for Children Aged 8 to 12 Years | Barnsley YMCA | 21st July 2014 | 2 Years | 199,781 | 68,696 | 68,696 | 99,877 | 31,208 |
| Service for Young People Aged 13 to 19 Years | Core Assets Children's Services | 28th July 2014 | 2 Years | 197,000 | 35,000 | 21,191 | 137,059 | 24,941 |
| Cleaner & Greener Environment | Twiggs | 20-Oct-14 | 18 months | 148,860 | 53,200 | 53,200 | 87,600 | 8,060 |
| Environmental Enforcement | Kingdom Security | 4th August 2014 | 1 Year | 40,771 | 27,181 | 27,181 | 13,590 | |
| | BMBC - Enforcement & Community Safety | | | 14,000 | 7,408 | 7,408 | 6,592 | |
| Private Sector Rented Housing Management / Enforcement | BMBC - Enforcement & Community Safety | Jan-15 | 22 months | 141,875 | | | 77,386 | 64,489 |
| Working Together Fund | Various | Oct-14 | 18 months | 77,606 | 39,258 | 39,258 | 38,349 | 0 |
| Celebration Event | Central Area Council | | N/A | 5,000 | | | 5,000 | |
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| Expenditure Incurred in Year | | | | | 312,074 | | 564,922 | 145,334 |
| In Year Balance | | | | | 187,927 | | -64,922 | 354,666 |
| Balance Including Any Base Expenditure Not utilised in Previous Financial Year | | | | | | | 123,005 | 477,671 |
| | | | | 1,022,329 | | | | |

Appendix 2

Central Area Council
Income Statement 2014/2015

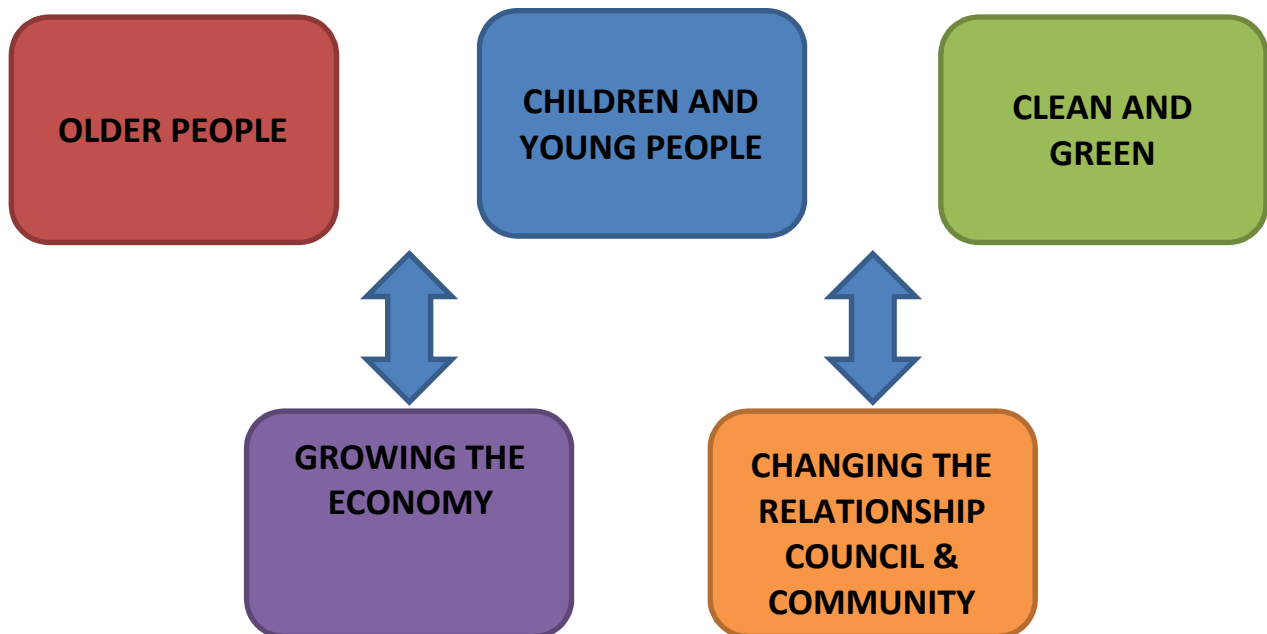
| No. of FPN's issued to 29/03/15 | Income received to 29/03/15 | Balance outstanding in relation to 14/15 FPN's |
|--|--|---|
| 329 | £13,182 | £10,193 |

Central Area Council
Priority Review Group -Workshop Outline
Thursday 30th April 2015

PART 1: LOOKING BACK - 2014/2015

Identified priorities and underpinning social value objectives:

Central Area Council Priorities



Central Area Council Social Value Objectives

Services commissioned to meet priorities:

| | Service | Provider | Contract Value/length | Contract start date | Quarterly report under consideration |
|------------------------------------|---|-------------------------|-----------------------|----------------------------|---|
| Older People | Reducing loneliness & isolation in older people | Royal Voluntary Service | £197,436 2 years | 2 nd June 2014 | No formal quarterly update since last meeting |
| Children & Young People | Improving health & wellbeing of children aged 8-12 years | Barnsley YMCA | £199,781 2 years | 21 st July 2014 | Q2-Nov 14-Jan 15 |
| Children & Young People | Improving health & wellbeing of young people aged 13-19 years | Core Assets | £197,000 2 years | 28 th July 2014 | Q2-Nov 14-Jan 15 |

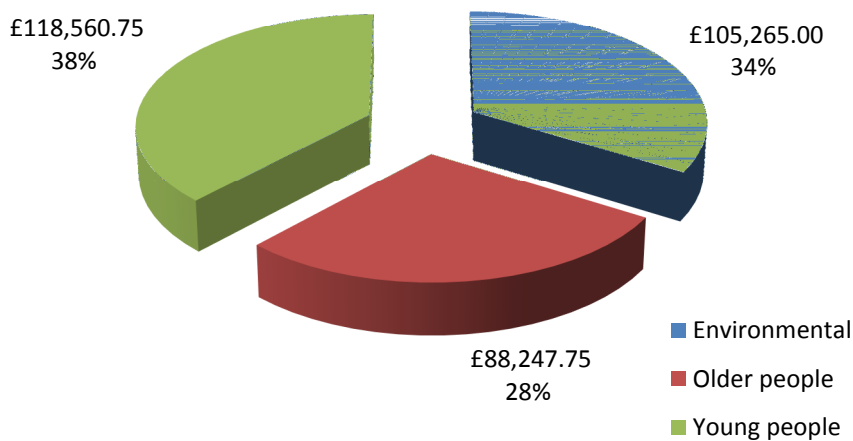
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|--------------------------|---|------------------------------|-----------------------|-------------------------------|------------------|
| Clean & Green | Creating a cleaner & greener environment in partnership with local people | Twiggs Grounds Maintenance | £148,860 18 months | 20 th October 2014 | Q1-Oct-Dec 14 |
| Clean & Green | Environmental enforcement | Kingdom Security | £ 54,771 1 year | 4 th August 2014 | Q2-Nov 14-Jan 15 |
| Clean & Green | Housing Management & enforcement | BMBC Service Level Agreement | £141,875 22 months | 1 st April 2015 | TBA |

In addition to the above, 6 Central Working Together Fund projects have been funded to the value of £ 77,607

How much have we spent in 2014/2015?

A total amount of £312,074 has been spent in 2014/15

How much have we spent on each priority in 2014/2015?



What has been achieved?

See overview of performance from PM report

PART 2: LOOKING FORWARD –2015/2016

a. Are our original priorities still the right ones? Have any new issues emerged?

- Consideration of high level data
- Consideration of local intelligence
- Consideration of impact of budget reductions on Council services
- Consideration of information from current Central Council contracts

b. Given our discussion re. above and subject to satisfactory performance of existing contracts to end of Year 1 , would we still want to continue the following contracts into Year 2?

- YMCA
- Core Assets
- RVS

Would we want to extend the Kingdom Enforcement contract to 31st March 2016?

Cost: £27,180 + BMBC support costs of £7,500 = Total cost: £34,588

If income from FPN's (£13,182 to end of March 2015) was used against this, the revised expenditure for this extension for 2015/2016 would be approx. **£ 21,400**

c. Funds allocated for 2015/16 -£500,000 + £187,927 funds c/f from 2014/15 = £687,927

Funds already committed in 2015/16 - £564,922

Funds available to allocate for 2015/16 -£123,005 (£101,605 if Kingdom extension is agreed as outlined above)

(Note: If any current contracts cease at the end of Y1 these figures would change accordingly)

How would we want to apportion/allocate 2015/16 funds against the priorities?

What approach do members suggest should be taken to addressing the revised/reaffirmed priorities?

- d. Ward Alliance Funding-** A paper outlining the potential option for Area Council's to devolve Area Council funding to Ward Alliances up to an amount of £20,000/ward /annum to be discussed.

CENTRAL AREA COUNCIL FINANCE

WARD ALLIANCE FUND

| WARD ALLIANCE (inc Public Health) | Allocation 2014/15 | Approved Spend 2014/15 | 2014/15 Unallocated to carry forward | Allocation 2015/16 (including carry forward) |
|--|---------------------------|-------------------------------|---|---|
| CENTRAL | £124,500.90 | £82,582.13 | £41,918.77 | £91,918.77 |
| Central | £22,372.90 | £9,211.10 | £13,161.80 | £23,161.80 |
| Dodworth | £26,321.00 | £24,227.36 | £2,093.64 | £12,093.64 |
| Kingstone | £27,000.00 | £17,261.51 | £9,738.49 | £19,738.49 |
| Stairfoot | £21,807.00 | £16,480.17 | £5,326.83 | £15,326.83 |
| Worsbrough | £27,000.00 | £15,401.99 | £11,598.01 | £21,598.01 |

DEVOLVED WARD BUDGET

| DEVOLVED WB | Allocation 2014/15 | Approved Spend 2014/15 | 2014/15 Unallocated to carry forward | Allocation 2015/16 (including carry forward) |
|--------------------|---------------------------|-------------------------------|---|---|
| CENTRAL | £145,748.00 | £106,916.37 | £38,831.63 | £88,831.63 |
| Central | £35,309.00 | £23,744.47 | £11,564.53 | £21,564.53 |
| Dodworth | £31,092.00 | £21,008.44 | £10,083.56 | £20,083.56 |
| Kingstone | £20,473.00 | £20,473.00 | £0.00 * | £10,000.00 |
| Stairfoot | £32,576.00 | £17,180.01 | £15,395.99 | £25,395.99 |
| Worsbrough | £26,298.00 | £24,510.45 | £1,787.55 * | £11,787.55 |